App F IX 4

Previous References
MI 42-46-8

1946 47
(ml)

File No 42-46
Serial Nos 15, 20 24 25

Later References
mel 165-47-1

GENERAL AND REVENUE SECRETARIAT

Serial Nos Four

Part B for Oct 47

SUBJECT

Introduction of ward system of election in Bangalore city municipality

10404 dt 21/10/47

Municipal Commissioner
Bangalore city

States that the existing system of election may remain undisturbed for some time

General and Revenue Secretariat

Introduction of Ward System in Municipality — App F III 2

File No Bovenave etc of 191

Serial No

6159 ~~5159~~ ~~3274~~

A/1 5

pl prepare two copies of the notes — C Dy no 3274 paras 21 to 39 of the notes

Supply 2 copies of Mr Venkatavarma 2yrs notes

Mr 24/1/47 C Staff Off

Mr 24/1/47

1) ~~Typed~~ Typed copies of the notes are put up

2) The Municipal Comm has not yet submitted his report re the introduction of Ward System in Municipality

3) A draft letter to the Municipal Comm is put up

4) Mr Appl Rev Secy 31/1/47

Mr 27/1/47

31-1-47

5) Secy Govt

To The Municipal Comm as the Govt 10/2/47

Letter dated 10-2-47 states that the Govt have approved the introduction of Ward System

NOTE—Cover Sheet

Serial No

Bangalore city and calls for final proposals in this behalf

Sas A

From the President City Municipal Council Mysore -
C 3/46-47 dated 25-2-47

States that the system of Election recommended by the city Municipal Council was the division of the Bangalore city into a number of wards each returning one member to the Municipal Council and not the division into different wards, each to return two or three Candidates, as contemplated in this office letter No L 11111, dated 10-2-47 and requests clarification of the matter

Flag W

The note of the Minister for Education and Public Health

6) please put up references immediately

Sd/- T C M R
5-3-47

7) The connected files are-

Put up

All 42-46-1
L15 42-46-1

8) Reference is invited to the Dewan's Minute dated 15-11-1946, directing the introduction of the Cumulative System of Voting in Bangalore city, where it has been decided to accept the recommendation of the Council to introduce the Ward System

Flag Z'

9) Reference is invited to the Revenue Secretary's note dated 26-11-46, pointing out that Cumulative System of Voting can apply only to Multi-member Constituencies

Flag Y

10) Reference is also invited to note dated 26-11-46 from the Assistant-Secretary, Legislative Branch pointing out that there can be no question of Cumulative Voting in Single-member Constituencies and that the first step therefore to be taken to implement the decision to introduce the System of Cumulative Voting in the Bangalore city Municipality, is to divide the

₹/2955/6157/L

Municipality into different wards,
Flag K each to return two or three Councillors

11) See this office letter dated 10-2-47, a
Flag M reply was sent to the Municipal Commissioner
accordingly and final proposals of the
City Municipal Council in this behalf
were called for

12) Refer para 6 supra

Newspaper to be

13) There appears no mistake in the G.O. from a perusal of the file, it is evident that a decision has been taken to introduce cumulative system of voting in the Bangalore City Municipality and this necessarily pre-supposes the division of the city into multi-member constituencies and not into single-member constituencies or wards, each returning one representative (Member for Assembly & P.C.)

PTO

Secretariat Library
RECORD
A/3
Dc 3753

7275
L

7275/

14) It has been clearly stated in paras 67 to 69 of the tele in L 42-46-78 that the Wards shd be of single member Constituency This is what was intended and decided by the Dewan & Mysore Govt in Intimation of the Govt letter dt 10th Feb 47 the Govt of India may be informed at once that Govt have approved of the Ward system of one single member for each Constituency as recommended by them

12/3/47

1st Dft letter attached 12/3/47

16) A draft letter is submitted accordingly for approval

12/3/47

for perusal before issue

12/3/47

alternative draft 12/3/47

13/3/47

TYPE SECT UN
14 MAR 1947
Date
No. 5296

7225 / 8770

To Mr Bar

12-3-47 & 14-3-47

Yours orders accordingly

~~Sir A~~ From Article in the Daily News -

the discussion of the Ward System of

~~the~~ election by the Borough ~~Municipal~~ Municipal

20) The receipt of further Report-

from the Municipal Town will be

awaited

28/4

Yours

28/4/47

8770 ~~7~~ 9407

From the Municipal Commr Bangalore city

C I C 3/46-47 dated 13-5-47

Ref his own orders of even date on the resolutions passed by the Bangalore City Municipal Council regarding the introduction of Ward System of election in Bangalore city with single member constituencies

2 Under Section 9-(2) of the Mysore City Municipalities Act 1933 the strength of the Bangalore city Municipal Council is 30 - (24 elected and six nominated Councillors)

3 The city is divided into nine Divisions for electoral purposes with the following allocation of seats and the Mysore Chamber of Commerce is treated as a separate Constituency

Name of the Division	No of Seats
No I	1
No II	3
No III	4
No IV	3
No V	1
No VI	2
No VII	3
No VIII	3
No IX	3
Chamber of Commerce	1
	24

24) Subsequently, the Barcelona city Municipal Council passed the abolition of the System of nomination to the Municipal Council But this was not approved by the Govt, as it involved an amendment of city Municipalities Act 1933

25 On the Report of the Select Committee of Municipal Councillors, the Barcelona city

Municipal Council have resolved as follows —

1) That the strength of the Municipal Council be increased from 30 to 45

2) That the city be divided into 30 wards, and one Councillor being elected from each of these wards

3) That the remaining 15 seats being also filled up by election, as detailed below —

Muslims —	4	(to be elected by a system of double elections)
Lady candidate —	1	
Chamber of Commerce —	1	
Hargeisa —	3	
Sheikh — Christians —	2	
Labour —	1	
Special interests —	3	
	15	

2b) The above proposal involves doing away with the existing System of nomination

Details in regard to the several Divisions and Consequent Changes in the number of Members to be Elected for each Ward will have to be obtained

2) Reference is invited to Dewan's Memo dated 15-12-47, regarding the Cumulative System of voting being introduced in Bangalore City Municipality where the recommendation of the Council to introduce Ward System has been accepted

3) Reference is invited to para 77 of the notes in the ~~Standard~~ reference file (MC 42-46-8) re Statutory Amendments

4) The Legislative Branch will be consulted on the present proposals

5) Refer para 14 of the notes herein

Revised Draft 20/5/48

6) Yes

7) In favour of Draft Legislation

Draft Legislation Bill 3/5/48

MKNG 1/3/48

Introduction of the Ward System for the Bangalore City Municipal Election

1223
RL

Sub

Kind reference is invited to Para 7 & 7 in the linked file (Flag M)

The recommendations of the Municipal Council after considering the report of the Sub-Committee are

i) The strength of the Municipal Council be fixed at 45

ii) 30 Seats to be filled by 30 single-member wards

iii) 4 Seats reserved for Muslims to be elected by a system of joint electorate for the entire city

iv) 1 Seat reserved for ~~Ladies~~ Women the Constituency being the entire city &

v) Seat reserved for election by the Chamber of Commerce

vi) 9 Seats to be filled up by Govt by nomination

3 No further details are available

The 30 ~~Seats~~ wards are to be carved according to plan yet to be approved by the Municipal Council ~~This is only~~ This is not comprehensive to be called Scheme Even assuming these theses are the essentials they can be easily given effect to by the Election Rules and do not appear to involve an amendment of the Act Moreover ~~the~~ Scheme has not been fully considered by ~~the~~ the administrative dept

Subs for orders

35 To kindly indicate on Mat Sheet for joint opinion is called for

Kng 27/6/47
BVN 27/6

Asst Secy
Legislative) 28/6/47

9407/M

36 Reference is invited to note dated 31-10-46 from the Legislative Branch stating that a more definite opinion could be given only when the Scheme was made available

37 The following points are for orders

1) whether the Scheme relating to the introduction of Ward System in Bangalore City as finally formulated by the Bangalore City Municipal Council would facilitate the introduction of the Cumulative System of Voting (vide Dewan's Minute dated 15-1-46)

2) whether the proposal to do away with the Nomination System in the membership of the Municipal Council would require any amendment of the Statutory provisions in this behalf

3. whether the present proposals would be strictly within the provisions of the Act and may be approved by the Govt

38) will be referred for the Legal Branch for opinion on the above points

39) [illegible] 18/7/47

891/157 M 10/7

1223/M

94 v 1

40) In favour of opinion

Ans Reg

Legis Br

21/7/47

ADVT
MW
23/7

41) Three points have been raised at para 37 for opinion

With regard to point (1), our reply is in the negative. The scheme as finally adopted by the Municipality contemplates the introduction of the Single-member Ward System. This system admits of only the simple majority vote. The essential prerequisite, for the introduction of Cumulative voting is a plural member Constituency. In the Dewan's Memo dated 15/1/46 contemplates as drawn Lieutenant Governor has ordered the introduction of plural member Constituency with cumulative voting. Therefore the scheme adopted by the Municipality does not admit of the introduction of the Cumulative system.

42) Point 2

The proposal to do away with nomination does not appear to require the amendment of the Act. Under Section 9(3) of the Act Government may direct that all the Councillors shall be elected notwithstanding anything contained in Sub-sections (1) & (2) of Section 9

Point 3

43) The present proposal contained in the Resolution passed by the

We introduced the ward system in Bangalore City 1223/47

Municipal Council of Appd, etc do not appear to require any amendment of the Act to be given effect to if necessary by the amendment of the Rules

4y Submd for order

I have perused the Act 22/7/47 & copy of the Act is submitted

Krg 24/7/47

Krg 29/7

BVN 24/7

4S At para 37 three points have been raised on which legal opinion is sought for

4A) If the ward system means the division of the municipality into wards each ward returning only one member, there is no scope for the introduction of the Cumulative system of voting Cumulative system requires Constituencies returning more than one member Such members Constituencies can have only the bare majority system of voting

2 4A) It does away with the nomination System entirely means the Continuance of the Practice of nomination As Could be done under S 9 (3) of the Act and no amendment necessary

3 4B) The opinion re 1 and 2 disposes of the "point" also Where they could be applied by Govt for the administrative Action to work up of appointment the file can be returned with the above remarks

DS 24/7/47

(Asstt Secy Local Govt)

(Law Secy)

4A) SK 29/7 & 25/7

RECD 24 JULY 1947

Introduction of Ward System of election in Barcelona City

50) The proposals of the Barcelona City Municipal Council, as summarised in para 25 of the Notes Supra are for orders

51) The composition of the Legislative Branch is contained in paras 46 to 48 of the Notes Supra

In 26 of Rep 51) For purposes of election, the City has now been divided into nine Divisions the total no of members returned to the municipal Council by all these Divisions is 23 the Guyana Chamber of Commerce is treated as a special constituency including the nominated member, the strength of the MC of is 30

52) The City MC have resolved to divide the city into 30 wards each ward returning a single member. This is in accordance with the orders communicated in this office letter dated 14 3 47

5(c3) The Sub-committee to which the Bill had referred the question have reserved as follows —

1) The city being divided into 30 wards - each ward returning a member - 30 members

2) Four seats to be reserved for women - to be elected by a system of single-elective vote for the entire city

3) one seat to be reserved for a Labour candidate

4) one seat to be reserved for a candidate to be elected by the Anglo-Indian community according to the provisions of Section 9 (2) of the City Improvement Act, 9 seats to be reserved for minorities

But the Bill have resolved as follows' —

5(1) 1) City to be divided into 30 wards - 30 members

2) Four seats reserved for women - to be elected by a system of single elective vote

3) one seat to be reserved for a Labour candidate

4) one seat to be reserved to be elected by the Anglo-Indian community

5) Three for Muslims

6) Two for Christians

7) 87 One seat for Labour

Three seats to be reserved for Harijans

(Harijans) (Scheduled Castes) (Depressed Classes) (Backward Classes) (Untouchables)

15 As the proposal made by the Municipal Council does away with the nomination system altogether it cannot perhaps be accepted as it is but the Committee's proposals appear to be more practicable

(b) for orders of the above proposals may be approved

Revised Law 3/8/49

17 In regard to the elections and nominations to the 45 seats proposed, the recommendations of the Sub Committee and the Municipal Council are as follows -

761 M

	Committee's recommendations	Municipal Council's recommendations
1	30 members to be elected at the rate of one member from each ward	Same recommendation.
	(The difference between the Committee and the Municipal Council comes in only in regard to the following 15 seats which the Council has resolved should also be filled up by election)	
2	4 seats to be reserved for Muslims to be elected by a system of joint electorate	Same recommendation
3	One seat to be reserved for a lady candidate to be elected by the vote of the entire City	do
4	One seat to be reserved for electing a member by the Mysore Chamber of Commerce	do
5	Nine remaining seats to be reserved to be filled up by nominations under S 9 (2) of the City Municipalities Act to represent special interests	The council recommends that even these 9 seats also should be filled up by election as follows (a) 3 seats to be reserv for Harijans to be elected by the entir City

p t o

(b) 2 seats to be reserved to Indian X'ians who should be elected by the entire City,

(c) One seat to be reserved for labour ~~xxxx~~ who shall return a member by election only

(d) 3 seats for special interests to be fixed by Govt and the candidates to be returned by election

5?) It will be seen from the above that the main difference between the Sub Committee's recommendation and the Council's resolution arises only with regard to the 9 seats which the Committee has recommended to be filled up by nomination The Council's resolution is to fill them up also by election only and in the manner proposed by them This proposal of the Council might lead to complications and considerable worry and difficulty Even as regards 3 seats which the Council has recommended to be reserved for special interests, it has not specified what these special interests are and why these ~~interests~~ seats also should be filled up by election

It is also a point for consideration, whether the single seat reserved ~~for~~ to a lady candidate also should be filled up by election

6?) It is proposed both by the Committee and the Council that the four seats reserved for Muslims, should be filled up by joint electorate, while Muslim Councillors have urged for a separate electorate As this desire of the Muslim population has not been conceded in some parts of the State, the Muslims have abstained from participating in the Municipal Bodies and are even refusing nominations also It is therefore a point for consideration and orders whether the four Muslim seats might be filled up through a separate electorate instead of a joint electorate

On the whole, the recommendations of the Sub Committee appear to be more reasonable and they may perhaps be accepted with such modifications as are considered necessary in the light of facts set forth above.

C.A. Dat. 5/8/47 No 9258

Minutes by Ergan & PH & Dewan

5/8/47 with a cup of tea for

62) recd with instructions to put up notes on 3/10/47 Ergan

MJ 25/7 5/11

9407
M

1223/N V 4787/8-

send with a draft notification

63) As personally directed, a draft note introducing in the election Rules of 1895 a rule relating to Cumulative Voting is sent for approval and see 228 (4) of the Act. This section the rule requires to be previously published before it can be brought into force by the Legislative Bodies respectively concerned to whom copies are requested to forward to the Secretary of State draft rule as proposed together with any other rule or rules of the Election Rules required to be modified, consequent on the introduction of the rule as proposed

New Delhi the 31st May

64) For favour of opinion

Law Secy

31/10 for Secy to Govt of India Home Dept

425/N

Kind refce is invited to the [~~legal opinion~~] opinion of the Legisn Branch expressed in paras 48 to 49 of the notes supra

The Administrative Branch has not obtained definite orders whether the Ward System as has been contemplated in paras 57 to 61 of the notes has been given up for the present

The notification put up by the Administrative Section, calling for objections for the introduction of Cumulative Voting System has been revised following similar rules prevailing for the RA elections

DSO
4 10 47 [illegible] 4/10

The present division of the constituencies will permit of cumulative voting and the draft put up is suitable for this purpose. If the proposal of the Sub-Committee and the Municipal Council to have single member wards has to be adopted, the system of cumulative voting is not suitable as indicated and already. Orders the admn section is of point on which the Govt has to take a decision

[illegible]
4 10 47

Law Secy)

If the introduction of the cumulative system is to be postponed, the draft is suitable
SK
7/10

[illegible] 7/10

Rev Secy)
WC

[illegible] 1947

[illegible]

M
[illegible]

[illegible]
7/10

Proposed notification is approved
Draft is in order
M 20th
+ P H)

SK
9/10

[illegible] SK
25/7 [illegible]

[illegible])

9407/sec

Revised draft letter to the TI cum Municipal Sub as directed

pencil) 12/10/47

may be appd

JHH 12/10/47

B 12/10/47

Dewan

The Dewan has also approved of the draft and it may issue

JHH 14/10/47

Received on 20 10 47 at 9.30 pm

B 20/10/47

XXX

B 20/10/47

pencil 21/10/47

To

The Municipal Commissioner Bangalore City

No 404 dt 21-10-47

I direct that the existing system of election to Bangalore City Municipality may continue

B undisturbed for the present

[illegible]

[illegible]

D4 No 3274
2

Copy

There is no difference of opinion on the subject of the introduction of the Ward System Being a compact constituency it makes for greater and closer contact between the electorate and the representative

The question of any party sweeping the pools is not the relevant question The issue really is which is the method of election short of reservation of seats and special electorates which gives a fair chance for minority of opinion to be represented instead of being completely ignored Single Member Wards even or double member wards give no chance for a substantial minority to have a representative The next scientific system that has been devised is the system of proportional representation by means of the single transferable vote But this is impossible of introduction at the present stage

The next best method is to constitute plural member constituencies (2 or 3 members) and confer on the elections the right of cumulative voting

I should like this method of voting to ~~the~~ introduce ~~tion~~ in Bangalore Municipality where we have decided to accept the recommendation of the Council to introduce the Ward System

As the Minister has remarked that system cannot at present be considered for Mysore

I should also like the Minister of Revenue to examine the question of introducing the system of cumulative voting in the election to District Boards and Minor Municipalities which may be held hereafter The Secretary will please pass this file on to the Minister (Rev) after it has been seen by the Minister (Revenue)

Id A.R M
15/1

Ref Revenue Ministers orders dated 18th November 1946

A note by Mr G S Venkataramana, Assistant Secretary Legislatio Branch in this connection is put up for perusal

This question of introducing the cumulative system of voting was considered in the R A. Budget Session of 1946 in the shape of a

resolution Pages 434 - 447 of the R A. proceedings on this behalf are for perusal On behalf of Government, I explained that the position would be examined, and that it would also be considered by the Standing Committee for Local Self Government and I referred to the opinions expressed by the Indian Delinitation Committee and the Indian Franchise Committee The resolution was thrown out (86 for and 115 against)

The position as regards Mysore is this In matters relating to District Board Elections, it is the distributive system of voting that is in vogue, as evidenced by the sample of voting paper prescribed There is no specific mention however in the District Board Election Rules that the Distributive System of voting is adopted

Under Section 100(2)(b) of the District Boards Act, Government have the necessary power to frame rules regulating the conduct of elections including the method of voting for District Boards In this view, there appears to be no need to amend the Act itself

(I have consulted the Legislation Board and Mr G S V tells me that a separate note has been submitted to the Law Minister and also circulated to the other Ministers)

If the cumulative system of voting has to be adopted, it could only apply to multi-member constituencies As at present constituted, there are six, single member constituencies among general constituencies and all special constituencies are only single member constituencies There are 75 multi-member constituencies re 164 candidates The proposed system of cumulative voting could only apply to the latter category of constituencies

In regard to Town and Minor Municipalities also, it is the distributive system that prevails

The question of nominations to the District Boards and Municipalities, for the representation of minorities is regulated by the Government Order of 1932

Kind reference is invited to Franchise Committees report Pt 145-148 and Delinutation Committees report PP 12-22

Minister for Rev & Comms) Id J B M

This may be kept by till called for
Id J A.

The alternative methods of voting and its intimate connection with the type of constituencies to be formed are questions which have been examined at some length by the Indian Delimitation Committee and briefly touched upon by the Indian Franchise Committee The Southborough Committee also has briefly examined the different types of constituencies with their advantages and disadvantages.

The cumulative system of voting has been ordered to be introduced in the Bangalore City Municipality As stated by the Indian Franchise Committee, under this system every voter will have the right to use as many votes as there are candidates He may use these votes as he desires, "plumping" them all either on one candidate or distributing them The Franchise Committee preferred this method of cumulative voting The report states

> "Theelector can exercise his discretion as to how he will distribute his votes and is given the opportunity of exercising a broader choice and not reserving his attentions solely to those of his caste or creed if he so desires It therefore gives a less narrow outlook to the voter and renders the divisions in the community less stereotyped It gives him no less opportunity than the restrictive method to concentrate his votes upon the candidate of his choice It is not so simple as the other method (restrictive voting) though the results may be said more exactly to represent the wishes of the electorate"

The Delimitation Committee also speaks of this system as much simpler administatively than the distributive system They add, "in addition it gives the elector the utmost liberty His freedom is unfettered This is entirely denied, to him in the single non-transferrable vote and only partially allowed by the distributive vote " The report aids that persons who were strong advocates of single member constituencies usually did not object to multi-member constituencies with the cumulative system of voting

If the cumulative system of voting has to be adopted it follows that the constituencies have to be multi-member constituencies as there can be no question of cumulative voting in single member constituencies

This type of multi-member constituencies is also one that has been recommended by both the committees, particularly the Delimitation Committee The main argument in favour of the system of multimember

constituencies are created even large and important section of the population for whom special representation has not been provided stand a risk of going unrepresented if an area is subdivided into several small electoral areas and their strength thus distributed The type of candidates to be elected would also tend to be one with parochial outlook and thus relatively inferior if single member constituencies are created

If the cumulative system of voting is to be introduced in Bangalore City, it follows that the constituencies into which the municipal area should be formed should all be multi-member Whether a constituency should return two or three or more will have to be determined with regard to the number of electors in each area and the convenience of administration The Indian Delimitation Committee while recommending the adoption of the cumulative voting in all multi-member constituencies state

> "We do not in the light of the very strong support given to the cumulative system of voting by the Government of Bombay with their long experience of it consider that the risk of confusion is a real one or that the administrative difficulties involved in its adoption are really serious"

The first step therefore to be taken to implement the decision to introduce the system of cumulative voting in the Bangalore City Municipality is to divide the municipality into different wards, each to return two or three candidates After this is done the rules could be suitably amended so as to give effect to this division and to provide for the system of cumulative voting

There is no difference of opinion on the subject of the introduction of the Ward System Being a compact constituency it makes for greater and closer contact between the electorate and the representative

The question of any party sweeping the pools is not the relevant question The issue really is which is the method of election short of reservation of seats and special electorates which gives a fair chance for minority of opinion to be represented instead of being completely ignored Single Member Wards even or double member wards give no chance for a substantial minority to have a representative The next scientific system that has been devised is the system of proportional representation by means of the single transferable vote But this is impossible of introduction at the present stage

The next best method is to constitute plural member constituencies (2 or 3 members) and confer on the electors the right of cumulative voting

I should like this method of voting to the introduction in Bangalore Municipality where we have decided to accept the recommendation of the Council to introduce the War System

As the Minister has remarked that system cannot at present be considered for Mysore,

I should also like the Minister of Revenue to examine the question of introducing the system of cumulative voting in the election to District Boards and Minor Municipalities which may be held hereafter The Secretary will please pass this file on to the Minister (Rev) after it has been seen by the Minister (Revenue)

Id A.R.M
15/1

Ref Revenue Ministers orders dated 18th November 1946

A note by Mr G S Venkataramana, Assistant Secretary Legislation Branch in this connection is put up for perusal

This question of introducing the cumulative system of voting was considered in the R A. Budget Session of 1946 in the shape of a

resolution Pages 434 - 447 of the R A proceedings on this behalf are for perusal. On behalf of Government, I explained that the position would be examined, and that it would also be considered by the Standing Committee for Local Self Governments and I referred to the opinions expressed by the Indian Delimitation Committee and the Indian Franchise Committee The resolution was thrown out (86 for and 110 against)

The position as regards Mysore is this In matters relating to District Board Elections, it is the distributive system of voting that is in vogue, as evidenced by the sample of voting paper prescribed There is no specific mention however in the District Board Election Rules that the Distributive System of voting is adopted

Under Section 100(2)(b) of the District Boards Act, Government have the necessary power to frame rules regulating the conduct of elections including the method of voting for District Boards In this view there appears to be no need to amend the Act itself

(I have consulted the Legislation Board and Mr C S V tells me that a separate note has been submitted to the Law Minister and also circulated to the other Ministers)

If the cumulative system of voting has to be adopted, it could only apply to multi-member constituencies As at present constituted, there are six, single member constituencies among general constituencies and all special constituencies are only single member constituencies There are 75 multi-member constituencies re 164 candidates The proposed system of cumulative voting could only apply to the latter category of constituencies

In regard to Town and Minor Municipalities also, it is the distributive system that prevails

The question of nominations to the District Boards and Municipalities, for the representation of minorities is regulated by the Government Order of 1932

(Ire reference is invited to Franchise Committees report pt 145-148 and Delinutation Committees report PP 12-22

Minister for Rev & Comms) Id J B M

This may be kept by till called for
Id J A

The alternative methods of voting and its intimate connection with the type of constituencies to be formed are questions which have been examined at some length by the Indian Delimitation Committee and briefly touched upon by the Indian Franchise Committee The Southborough Committee also has briefly examined the different types of constituencies with their advantages and disadvantages

The cumulative system of voting has been ordered to be introduced in the Bangalore City Municipality As stated by the Indian Franchise Committee, under this system every voter will have the right to use as many votes as there are candidates He may use these votes as he desires, "plumping" them all either on one candidate or distributing them The Franchise Committee preferred this method of cumulative voting The report states -

> "The elector can exercise his discretion as to how he will distribute his votes and is given the opportunity of exercising a broader choice and not reserving his attentions solely to those of his caste or creed if he so desires It therefore gives a less narrow outlook to the voter and renders the divisions in the community less stereotyped It gives him no less opportunity than the restrictive method to concentrate his votes upon the candidate of his choice It is not as simple as the other method (restrictive voting) though the results may be said more exactly to represent the wishes of the electorate"

The Delimitation Committee also speaks of this system as much simpler administratively than the distributive system They add, "in addition it gives the elector the utmost liberty His discretion is unfettered This is entirely denied, to him in the single non-transferrable vote and only partially allowed by the distributive vote" The report adds that persons who were strong advocates of single member constituencies usually did not object to multi-member constituencies with the cumulative system of voting

If the cumulative system of voting has to be adopted it follow that the constituencies have to be multi-member constituencies, as there can be no question of cumulative voting in single member constituencies

This type of multi-member constituencies is also one that has been recommended by both the committees, particularly the Delimitation Committee The main argument in favour of the system of multimem/

constituencies are created even large and important section of the population for whom special representation has not been provided stand a risk of going unrepresented if an area is subdivided into several small electoral areas and their strength thus distributed The type of candidates to be elected would also tend to be one with parochial outlook and thus relatively inferior if single member constituencies are created

If the cumulative system of voting is to be introduced in Bangalore City, it follows that the constituencies into which the municipal area should be formed should all be multi-member Whether a constituency should return two or three or more will have to be determined with regard to the number of electors in each area and the convenience of administration The Indian Delimitation Committee while recommending the adoption of the cumulative voting in all multi-member constituencies state -

> "We do not in the light of the very strong support given to the cumulative system of voting by the Government of Bombay with their long experience of it consider that the risk of confusion is a real one or that the administrative difficulties involved in its adoption are really serious"

The first step therefore to be taken to implement the decision to introduce the system of cumulative voting in the Bangalore City Municipality is to divide the municipality into different wards, each to return two or three candidates After this is done the rules could be suitably amended so as to give effect to this division and to provide for the system of cumulative voting

G R S App F G 3

GENERAL AND REVENUE SECRETARIAT

(*Continuation sheet draft form*)

L. 11111

To Mr 42- -15

19/2/47

The Municipal Comm

Bangalore city

Throughout the introduction of Ward System in Bangalore city

Sir,

In continuation of this Office notification No L.S.46 of 42-46 dated 2-11-46, extending the term of the Bangalore city Municipal Council, for a period of one year from 1-1-1947, I am directed to state that the Government have approved the introduction of the ward system, i.e. division of the Municipality into different wards, each to return two or three candidates in the city.

2) I am to request that the final proposals of the city Municipal Council, in this behalf, may be

Flag A'

Sent to Municipal Office for action with the installation

19/12

A J KHALEEL B A B L
CITY MUNICIPAL COUNCIL

BANGALORE CITY
Dated 25th Feb. 1947

C1 C 3/46-47/

OFFICE OF THE DIRECTOR FOR EDUCATION
Date
No 1084

BEV & REV
7275
7 MAR

Sir

While conveying the grateful thanks of the Bangalore City Municipal Council for the approval accorded to the introduction of the Ward System in the City, intimated through Revenue Secretary's letter No L 11111/M1 42-46-15 of the 10th instant, (copy enclosed for ready reference), I write to state that the System recommended by the Municipal Council is the division of the whole City into a number of wards, each returning one member to the Municipal Council But in the letter referred to above it is mentioned that ' the Government have approved of the introduction of the Ward System (i e , division of the Municipality into different wards, each to return two or three candidates) The explanation given in the parenthisis is not what was actually recommended by the Council, but is totally a different one I feel that the above

p t o

explanation must have crept in accidentally or by mistake I am therefore writing this letter for a clarification of the matter so that the Council may submit final proposals in regard to the Ward System with a Single Member Constituency

Yours sincerely,

A J Wallace

Diwan Bahadur
Dr T C M Royan, M D ,
Minister for Education & Public Health,
Bangalore

Letter No L 11111/M1 42-46-15 dated 10th February 1947 from the Secretary to Government Revenue Department, Bangalore to the Municipal Commissioner(Through the President),Bangalore City

---

Introduction of Ward System in Bangalore City

In continuation of this Office Notification No L 5468/M1 42-46-8 dated 2nd November 1946 extending the term of the Bangalore City Municipal Council for a period of one year from 1st January 1947, I am directed to state that the Government have approved the introduction of the Ward System (i e , division of the Municipality into different wards each to return two or three candidates) in the City

2 I am to request that the final proposals of the City Municipal Council in this behalf may be submitted to Government very early

-- oOo --

"COPY"

Honorary President

Bsk

9 12559

To

Letter dtd 42-46-20

14/3/47

The Municipal Commissioner

This is forwarded

Bangalore

Sir

In continuation of this office
letter No L 11111 / MLA-46-45
dated 10th February 1947 regarding
the introduction of the ward
system in the Bangalore City Municipality,
I am further directed to state
that the Govt have approved
of the introduction of the ward
system of one single member
for each constituency, as
desired by the Municipal Council
in this behalf on 5/8/46
The portion is "Division of the
City into different wards
each to return two or three
Candidates" appearing within
brackets in the above letter

May be treated as deleted
Necessary further action maybe
taken accordingly

I forward
H L 12/3
Legislative
Secretary

Immediate

GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE

General and Revenue Secretariat

No 12559/Rul42-46 20 *Dated Bangalore* 14/3/47

FROM

The Secretary to the Government of His Highness the Maharaja of Mysore

evenue epart

To

he unicipal Commissioner,
angalore City, thro h the resident,
City unicipal Council, angalore

ir,

In continuation of this ffice letter No L 11111/ 1
-10 dated 10th Febr ary 19 , re rdin the introduction f
le ard ystem in the angalore City unicipality, I m further
directed to state th t the overnment have pproved of the introd c-
tion of the ward syster of one sin le me ber for eac cons i uenc,
as resolved by the unicipal Council in this behalf on 9 19 e
port or viz , "Divisio of the unicipality into different wards e c
to return two or three c ndidates" appe ring within brackets in the
above letter m e treated s deleted ecessar, further ction
ma be ta e ccordingly

h ve the honour to be,
S i r,
our most obed ent servant,

for Secretary to overnment,
Revenue Department

Spare copy

PUBLICITY OFFICE

Name of Paper

Daily News Date

Tuesday April 22 1947

8770
2 APR 1947

Ward System of Elections

THE CITY MUNICIPAL COUNcil will shortly debate the ward system of elections by which the present divisional boundaries will be readjusted to suit the convenience of voter We do not know the nature of constituencies, whether they are single member or multi member, but this needn t blind us to invoke the advantages of a new realloca tion Ward system of elec tions is synonymous with single member constituencies and we hope the Council will not depart from this healthy prin ciple In assessing the prob able convenience or other wise of a new set up we must take note of the efforts of representation It is accepted by one and all that multi member divisions spread over a vast area are not condu cive to easy work Sometimes the elected Councillor will not be knowing where he has to work But in a system of small wards of not more than 750 voters the field of civic work will be very easy and the method of approaching the voters for their franchise also becomes easy

The local Council will have to note these things with cau tion lest the whole thing should turn out to be a mere matter of exploitation Some say that in a restricted field the influence of a candidate become hard and oppressive He might buy up all the votes But a rigid prevention code will make matters easy We hope the Council will examine all aspects and arrive at a decision which will safegurd the interests of our civil welfare

OFFICE OF THE MINISTER
FOR INFORMATION & PUBLICITY
Date 24 4 47
No 6777

Subject for personal Remarks Secretary)
25/4/47
Minister for Edn & P.W.
23/4
25/4/47
25/4

Ml 42-46-24

Bangalore City Municipality

No C1 C 3/46-47
Encl 3 reports

MUNICIPAL OFFICES
Bangalore 13th May 1947

FROM

SAFI DARASHAH, ESQ BA
MUNICIPAL COMMISSIONER
BANGALORE CITY

To

H N Pallegar, Esq M A LL B
Secretary to the Government of Mysore,
Revenue Department, BANGALORE

SIR

With reference to correspondence ending with your letter No 12559/Ml 42-46-20 dated 14-3-1947 regarding the introduction of Ward System in Bangalore City with single-member constituencies, I have the honour to state that the Sub-Committee appointed to go into the above question submitted their report on 27-4-1947 (copy enclosed) The latter report was considered at the Special Meetings of the Municipal Council held on 1-5-1947 and 5-5-1947

Copies of the proceedings of these meetings are enclosed herewith for favour of obtaining orders of Government in the matter

I have the honour to be,
Sir,
Your most obedient servant,

Municipal Commissioner

Forwarded with compliments

Honorary President

hsr/-

Report of the Sub Committee constituted by the Municipal Council, Bangalore City to work out details in connection with the introduction of Ward System in the Bangalore City

---

Mr C N Narasinga Rao moved a resolution in the Council on 29-6-1946 that the Ward System with single-member Constituencies be introduced in the City of Bangalore in place of the multi-member divisions as at present It was urged that a single member would serve his ward much better than several Councillors in the same division, because in the latter case the responsibility was not properly fixed

- The Council passed the resolution by a majority and a Sub Committee consisting of the marginally-noted members was constituted to go into the question in detail and submit a report It was also resolved that in view of the fact that time would be required to work out details of the Ward System, the life of the Council be extended by one year

The Honorary President	(Chairman)
Messrs	
R Thimmiah,	
K M Naganna,	
Narasimhasastry Devudu, M A ,	
G V Ramachar, B A , LL B ,	
D Venkataramanappa,	
A K Jayamuthuraju,	
C N Narasinga Rao, B A , B L ,	
N Y Pissay,	
The Municipal Commissioner,	
The Engineer,	
The Health Officer	

A deputation consisting of all members of the Sub Committee waited on the Minister in charge of the port-folio in this Connection, and the Minister gave a patient hearing to the deputation and promised to do his best in the matter

The Government graciously accepted both the above resolutions and requested the Council to submit definite proposals in respect of the Ward System The Committee, after several sittings, resolved to make the following recommendations to the Council

(1) That the strength of the Municipal Council be raised from 30 to 45

(2) That the City be divided territorially into 30 wards as per plan to be approved by the Committee and that one Councillor be elected from each of these Wards

(3) Four seats be separately reserved for Muslims who will be elected by a system of joint-electorate of the entire City

(4) One seat be separately reserved for a Lady candidate who will be elected by the vote of the entire City

(5) One seat be separately reserved for a candidate to be elected by the Mysore Chamber of Commerce

The Committee, after a good deal of discussion and consideration, have thought it wise to reserve the remaining 9 seats (being 1/5 of the total number as per statute) for nomination by Government

In this connection it was decided to recommend to Government that one of the nominated seats be given to each of the following interests viz , Indian Christians, Labour and Mysore Film Chamber of Commerce, and that 2 seats be given to Harijans

The above recommendations were unanimously passed by the Committee The following observations, however, were made by the members as noted below -

(i) Mr Jayamuthu Raju desired that 2 seats for Harijans be separately reserved by a system of election The Committee considered the Harijans as part and parcel of the Hindu Community, and that in any case their interest would be better served by nomination by the Government, in view of the fact that Government are very solicitous about their welfare

(ii) Messrs G V Ramachar and Narasimha Sastry Devudu did not approve of the system of nomination by Government as now existing They were, however, of the view that nominations in themselves were not a curse (as elections in themselves were no blessing), and that it all depended

depended upon the purpose for which the system of nominations was being used, and on the quality and outlook of the nominated members They were of opinion that if Government were to use the system of nominations by framing such rules in respect of the qualifications, etc , of the nominated members so as to provide for experts in the Municipal administration, the very nominations would prove a blessing

Sd A J Khaleel,
G V Ramachar,
Narasimha Sastry Devudu,
K M Naganna,
C Chenniah,
D Venkataramanappa,
A K Jayamuthuraju,
Safi Darashah,
R Madhavan,
S Seshagiri Rao

Bangalore City,
27th April 1947

(Copy)

Municipal Commissioner

Minutes of the proceedings of the Special Meeting of the Bangalore City Municipal Council held at 4 P M on 1st May 1947 in the Council Hall of the City Municipal Offices, Bangalore

---

At the outset, the President, welcoming the members, explained the purpose of the meeting and gave a brief text of the Sub-Committee's report on the introduction of Ward System with single member constituencies After general discussion for a long time by all the members, the report of the Sub-Committee was taken up for consideration in detail

Mr K M Naganna moved " That the strength of the Council be raised from 30 to 45"

Mr Singam Rangaswamappa seconded the same

Mr B N Gupta moved "That the strength be increased from 30 to 40"

After some discussion Mr B N Gupta withdrew his amendment and the resolution of Mr K M Naganna was passed without opposition

Mr K M Naganna then moved "That the City be divided territorially into 30 wards as per plan to be approved and that one Councillor be elected from each of these wards"

Mr Narasimha Sastry Devudu seconded the same

Then there was some discussion as to how the thirty geographical units were to be fixed up and also as to how the remaining places would be filled up, whether by nomination or by election

Without coming to any conclusion the meeting was adjourned

Sd A J Khaleel,
Honorary President

"Copy"

Municipal Commissioner

hsr/-

Proceedings of the adjourned Special Council Meeting held on 5th May 1947 at 3 P M in the Council Hall of the City Municipal Offices, Bangalore

---

The resolution of Mr K M Naganna moved by him on the previous day was taken up for consideration and the system of nomination was opposed by the House

At this stage Mr K M Naganna moved -

"That the City be divided territorially into 30 wards and that one Councillor be elected from each of these wards"

" Four seats be separately reserved for Muslims who will be elected by a system of joint electorate of the entire City",

" One seat be separately reserved for a lady candidate who will be elected by the vote of the entire City",

" One seat be separately reserved for a candidate to be elected by the Chamber of Commerce"

Mr K M Naganna said that he was moving the above resolutions from item No 2 upto two seats to be given to Harijans (as contained in the Sub-Committee's report)

Mr Narasimha Sastry Devudu seconded the above resolutions

Mr G V Ramachar moved an amendment that the fifteen places (excluding thirty to be filled up by election from wards) be also filled up by election only

The amendment was seconded by Mr G Nanjappa

Mr S Krishnappa moved a further amendment that all the places be filled up by election only, reserving 9 seats for special interests and 36 for the wards

Mr S Ghouse Mohiyuddin moved an amendment that the Muslim seats be increased from 4 to 5 with a separate electorate

Then Mr Narasimha Sastry Devudu moved another amendment that the 15 seats reserved for special interests be distributed as follows - and the report be approved

Muslims	4	To be filled up by a system of joint electorate
Harijans	3	
Indian Christians	2	
Labour	1	To be filled up by election
Lady	1	To be elected by the vote of the entire City

Chamber of Commerce	1	To be filled up by election
Special Interests	3	To be filled up by Government by election only
Total	15	

Then the President placed the amendments moved by all the four members before the House for consideration

Mr K M Naganna accepted the amendment moved by Mr Narasimha Sastry Devudu

Mr G Nanjappa said that the question of filling up all the places by election should be decided first

Mr K M Naganna explained that all the 45 places would be filled up by election- 30 from wards and 15 from special constituencies

Mr M K Narayana Iyengar opposed the creation of only 30 geographical units and the reservation of 15 seats for special interests He also opposed a separate electorate for the Muslims He moved "that there should be 34 geographical wards and that the remaining 11 places should be filled up by election only"

Mr S Krishnappa seconded the same

Then the amendments were taken up one by one

1 Mr M K Narayana Iyengar's amendment "That the City be divided territorially into 34 wards, each being represented by an elected Councillor and that the remaining 11 seats for special interests also be filled up by election"

Put to vote and was lost, 4 voting "For" and 11 "Against"

2 Mr S Krishnappa's amendment " That all the places be filled up by election only"

Put to vote and was lost 4 voting "for" and 8 "against"

3 Mr G V Ramachar's amendment "That the City be divided into 30 wards and that the remaining places be disposed of by election"

Put to vote and was passed 11 voting "FOR" and 3 "AGAINST"

4 The amendment of Mr Ghouse Mohiyuddin was split into two and the first part "That five places be given to the Muslims" was put to vote and lost, 3 voting "For" and 10 "Against"

Before the second part of the amendment was taken up Mr G V Ramachar supported the system of joint electorate for Muslims as there is no communal tendency in the Council which is a civic body and that their fundamental aim is to render substantial service to the citizens irrespective of any caste or creed

Messrs Narasimha Sastry Devudu and D Venkataramanappa supported the views of Mr Ramachar

Mr Syed Ghouse Mohiyuddin replied that the best candidate from among Muslims would be secured if a separate electorate was given to them

Then the amendment of Mr Syed Ghouse Mohiyuddin "That the Muslims be given a separate electorate" was put to vote and lost, 2 voting "For" and 8 "Against"

Then the proposition of Mr Naganna was taken up

"That the City be divided territorially into 30 wards and that one Councillor be elected from each of these wards"

" That four seats be separately reserved for Muslims who will be elected by a system of joint electorate"

" That one seat be separately reserved for a Lady candidate who will be elected by the vote of the entire City"

" That one seat be reserved for a candidate to be elected by the Mysore Chamber of Commerce"

" That three seats be reserved for Harijans who shall be elected by the votes of the entire City"

" That two seats be reserved for Indian Christians who shall be elected by the votes of the entire City"

" That one seat be reserved for Labour who shall return to the Council by election only"

" That three seats be earmarked for special interests to be fixed by Government and the candidates shall return to the Council by election only"

At this stage Mr M K Narayana Iyengar moved an amendment "That the Lady candidate should be elected by ladies only"

The amendment was seconded by Mr K Ambrose Ananda

The amendment was put to vote and lost 6 voting "For" and 9 "Against"

Then Mr K Amborse Ananda moved " That the Indian Christians be given a separate electorate"

The amendment was lost as there was no seconder

Then the resolution of Mr K M Naganna was put to vote and passed 10 voting "For" and 4 "Against"

Then Mr M K Narayana Iyengar demanded a poll

The result of poll was as follows -

"FOR"	"AGAINST"
Messrs	Messrs
Syed Ghouse Mohiyuddin, K M Naganna, K Ambrose Ananda, C Chenniah, R Thimmiah, G V Ramachar, Narasimha Sastry Devudu, D Venkataramanappa, P Sivashankar, S N Rajagopala Raju	M K Narayana Iyengar, Ramalal Thiwari, K S Bhavanisa, S Krishnappa

Then the President thanked the members and the meeting terminated

Sd A J Khaleel,
Honorary President

"Copy"

Municipal Commissioner

hsr/-

Draft Notification

The following draft amendments to the rules for regulating the conduct of elections of members to the Municipal Councils of City Municipalities which the Government of His Highness the Maharaja propose to make, in exercise of the powers conferred by sub-section (2) of section 228 of the Mysore City Municipalities Act, 1933 (VII of 1933) are hereby published for the information of all persons likely to be affected thereby as required by sub-section (4) of the said section

Notice is hereby given that objections or suggestions if any to the amendments, may be forwarded to the Secretary to Government, Revenue Department, for consideration so as to reach him on or before 30th October 1947

Objections or suggestions not received within the aforesaid date will not be considered

Draft Amendments to the rules for regulating the conduct of elections of members to the Municipal Councils of City Municipalities

In the said Rules,

For Rule 21, the following rules shall be substituted -

I "21(1) The voting paper shall be in form "B" appended to these rules It shall be serially numbered, the serial number being printed on the counterfoil and on the back of the voting paper

(2) At elections in divisions in which more than one seat has to be filled, a voter shall have as many votes as there are seats to be filled and he can give all his votes to one candidate or distribute them in such manner as he thinks fit

II For form B appended to the said rules, the following

form shall be substituted

Form B (referred to in rule 21)

Form of Voting Paper

City Municipality

Front

Counterfoil	Outerfoil	
Serial No	Name and Symbol of candidate	Cross
Name of Division		
Name or number of polling station		
Number of elector on electoral roll		
Signature or thumb impression of elector		

Note --Please see instructions on the back

Back of outerfoil

(1) *You have one vote

‡You have votes

(2) *The vote is to be shown by a cross mark X

‡ Each vote is to be shown by a cross mark X

(3) *The mark is to be placed against only one candidate

‡ You may give all your votes to one candidate or distribute them as you please Place as many cross marks against the name of a candidate as the number of votes you wish to give him, the total number not exceeding the total number of votes you are entitled to

SERIAL NO

*In the case of single-member constituencies
‡ In the case of multi-member constituencies

B O

Secretary to Govt
Revenue Dept

DSO
4 10

L 10404/ recpt
To/ ml 42-46-25
21/10/45
The Municipal
Comm, Mirecity

Sir,

With reference to the correspondence ending with your this office letter no 21/2555/ml 42-46-20 dated 14 3 47 re the introduction of 25 word system in Mirecity mlty, I am directed to state that the question was further considered in all its aspects by the Govt in view of the

Contemplated Constitutional

Changes in the administration of

the State, first Consider that it

is not desirable to introduce any administration of

Changes at this juncture in the municipal

affairs of the Municipality. First

therefore direct that the existing system

of elections to the City Municipality

remain undisturbed for the present

The M.L. Civil Surgeon is requested

to take further action for reconstituting

the MLC according to the existing

rules

Secretary

Sd/-

Asst Secretary to Govt

Sd/-

GOVERNMENT OF HIS HIGHNESS THE MAHARAJA OF MYSORE

No L 10454 Ml 42-46-25 General and Revenue Secretariat

Dated Bangalore 21 10 1947

FROM

The Secretary to the Government of
His Highness the Maharaja of Mysore
Revenue Department

To

The Municipal Commissioner,
Bangalore City

SIR

With reference to the correspondence ending with this office letter No Rt L 12559/M1 42-46-20 dated 14th March 1947 re - the introduction of the Ward System in the Bangalore City Municipality, I am directed to state that the question was further considered in all its aspects by the Government. In view of the contemplated changes in the administration of the State, Government consider that it is not desirable to introduce any changes at this juncture in the administration of the municipal affairs of the Bangalore City Municipality Government therefore direct that the existing system of elections to the City Municipality may remain undisturbed for the present The Municipal Commissioner, Bangalore City is requested to take further action for reconstituting the Municipal Council according to the existing rules.

I have the honour to be,

Sir,

Your most obedient servant,

for Secretary to Government,
Revenue Department.

ACI .2